



## EcoDesign Circle 4.0

## Policy Recommendations to Speed up Transition with Circular Design

The following recommendations are based on experiences gathered by partners of the Interreg-EU-project "EcoDesign Circle 4.0" (2019 – 2021).

The most recent developments at EU level form the basis of our recommendations:

In December 2019, the European Commission launched the European Green Deal.

"It aims to make Europe the first climate-neutral continent by 2050 [...]. Preserving Europe's natural environment and biodiversity, a 'farm to fork' strategy for sustainable food, and <u>a new circular economy action plan</u> are other <u>key element</u>s."

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The new Circular Economy Action Plan was adopted in March 2020. "Design" is emphasised, both for products and sustainable services:

"For citizens, the circular economy will provide high quality, functional and safe products, which are efficient and affordable, last longer and are designed for reuse, repair, and high-quality recycling. A whole new range of sustainable services, product-as-service models and digital solutions will bring about a better quality of life, innovative jobs and upgraded knowledge and skills."

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We would like to highlight the dimensions and potential of design and our understanding of the framework conditions that enable "circular design" for business and society, thereby contributing to the successful implementation of the European Green Deal.

You will find our central recommendations in the blue boxes and in bold black font below, accompanied by supporting and illustrative information.

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#### **1. POWER OF DESIGN**

Design is not only "about aesthetics". Design can be seen as a problem-solving tool with several dimensions (e.g. it is not only about products but also services and systems). It is worth understanding the power and importance of design as a catalyst for change.

> Design Forum Finland defines design as

"thinking, planning and activities that provide value for people and are motivated by people's needs, encompassing the preconditions for leading a natural, good life on Earth".



> The British Design Council mentions:

"<u>Design plays a role as a bridge or translator across different sectors and professions</u>. [...] [It is] a <u>bridge between technological research and innovation and their application to social practice</u>."

The Design Council identified *four key roles for designers to play when tackling systemic issues.* Systemic designers are:

- system thinkers (i.e. they look at problems and try to find the root of the problem),
- *leaders and storytellers* (i.e. they encourage people to think more broadly; create stories about why issues are important and relevant)
- makers (i.e. they design products, places and services that make it easy and desirable to live sustainably)
- connectors and convenors (i.e. they connect interventions, partners and people).



Participants of the BEDA International Design Policy Conference: 'Creating next generation design policy for Europe' agreed that:

"In these ambitious tasks, <u>design is certainly needed to help with the sustainable</u> <u>transformation of our societies and businesses</u>. [...] And yet, many politicians and policy-makers have still to understand its full potential. The complex global challenges we face of climate change, digitalisation and the challenge to European values can benefit from design."



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- > Design can be seen as a force that enables sustainable societies. It can help to trigger mindset shifts and changes.
- Design is a process. Understand design as a (potentially) participatory and inclusive process to design "anything".



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# 2. DESIGN FOR POLICIES AND STRATEGIES BASED ON USER-CENTRIC APPROACHES

Designers should be considered in policy and legislation. They can help to design policies and strategies and the context which frames how decisions are made.

> The British Design Council writes:

"<u>Designers working in policy and legislation have a huge role in creating an</u> <u>environment that facilitates these changes.</u> Although legislation can feel more like a 'stick' than a carrot, it can be designed well to involve different stakeholders, set out clear frameworks and parameters for decisions, and provide a more equal playing field for different voices. This, in turn, gives an impetus for innovation."



"Design for policy is a relatively recent phenomenon, rising out of the crossfertilisation and interdisciplinarity of a variety of design domains including, but not limited to, service design, participatory design, design thinking and co-design."



# 2.1 Ensure that policy development is user-centred. Check real user needs. Promote "user insights" (in opposite to lobbies). Make use of design methods.

> Anna Whicher, Head of Policy Design, PDR – Cardiff Metropolitan University writes:

*"Whereas the 'user' is the starting point of public service development (GDS Service Standards), the 'user' is not the starting point of public policy development [...] "* 



Policy design combines the policy process with the design process. Policy design is creative problem-solving departing from an analysis of user needs and involving users at multiple stages of the process. Policy design departs from an analysis of user needs, involves users in defining the policy challenge and developing ideas.

A crucial stage of the policy design process is to <u>test policy concepts with the public</u> <u>in order to select the appropriate policy action</u>. This action can then be up-scaled, implemented, monitored and evaluated."



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#### 2.2 Consider designers in (circular economy) expert groups.

One example is the Resources Commission at the German Environment Agency which includes (industrial) designers, such as design lecturers and researchers from universities:

"The Resources Commission [...] advises the Agency and makes concrete proposals for the further development of resources policy. Its aim is to help, together with the German Environment Agency, give resource conservation a greater voice in Germany and in the European Union"





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# 3. CREATE AN ENABLING ENVIRONMENT FOR THE TRANSITION TO A CIRCULAR MODEL

Design is the basis for system-wide change including changes of our production and consumption patterns. To trigger and promote these changes, supporting measures on different intervention levels are needed (regulations, incentives, enabling choices, information, baselines)

Only 6% of 200 reported European initiatives considered design as a relevant policy leverage point when asked: "What is the policy approach towards closing material loops in the economy/circular economy?"

"[A]s shown in the recent report More from less: Material resource efficiency in Europe (EEA, 2016b). Policy approaches to closing material loops in EU Member States are expanding beyond the end-of-life phase but in a moderate way. About half of the responses to the survey question 'What is the policy approach towards closing material loops in the economy/circular economy?' were still related to waste management, and, furthermore, within this category most policy approaches were focused on recycling."

*"In general, a wide range of possible policy instruments to improve product circularity can be applied throughout a product's life-cycle"* (see table 4.2 of the "Circular by Design" report).

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The balanced intervention ladder of the Nuffield Council on Bioethics, 2007, shows different intervention levels for policies, "from doing nothing via default policies to restrictions".

"Our intervention ladder suggests a way of thinking about the acceptability and justification of [...] policies. The higher up the ladder, the more intrusive the policy and therefore, the stronger the justification has to be. [...] However, where self-regulation fails to deliver, regulation can be necessary as an effective driver of change."



3.1 Design strategies of governments can help to create an enabling ecosystem triggering circular and sustainable design solutions.

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An example for a nation-wide design strategy is the Design Strategy of Latvia (newest version from 2020). However, there are more opportunities to integrate design for sustainability. The strategy is set out as:

"The presence of design – understanding and use – is naturally connected to the promotion of innovation and competition in every field. <u>Design affects not only the traditional industries and their products and services, but also the social field, quality of information and environment, as well as the territorial development.</u> **Vision** 

The various possibilities and innovation potential of the design field in Latvia has been fully employed until 2020. As a strategic tool, design is helping in the development of economics and society's welfare. Design is used in shaping cultural identity, as well as the image of the state. **Goal** 

Design is promoting the economic growth of Latvia as well as our society's welfare and environmental sustainability."



The "National Programme on Sustainable Consumption" in Germany is a first step towards implementing the 2030 Agenda. However, for a bigger impact, indicators and financed measures are necessary. Chapter 3.5 considers measures on ecodesign.



**3.2 Enable 'strongly' sustainable business models and eliminate unsustainable practices.** (Examples: Subsidise usage of recycled materials. Tax usage of virgin materials. This will foster innovation and will change patterns of production and consumption.)

While some of the unsustainable business models might be tackled directly with new business models, intervention in the form of greater regulation of advertising and finance will be needed [...]."

Bocken and Short recently published a list of nine unsustainable business models and contrasted these models with sustainable approaches.



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Unsustainable operations in business models

- 1. **Environmental resource exploitation and waste** (e.g. limited finite resources, using resources faster than they can be regenerated, linear make-use-dispose creating waste to landfill and pollution)
- 2. *Human resource exploitation and waste* (e.g. cheap or forced labour, unsafe working conditions, creating insecure livelyhoods, societal exclusion and unemployment)
- 3. **Economic exploitation** (e.g. global economic disparities, and concentration of power and employment, and wealth accumulation for a privileged few)

Unsustainable consumption

- 4. **Unhealthy or unsustainable offering** (e.g. creating and selling products and services that are inherently unhealthy or unsustainable)
- 5. **Quantity over quality and value** (promoting and enabling unnecessary consumption levels, planned premature product obsolescence, and failing to consider the implications on legacy for future generations)
- 6. Addictive consumption pattern (normalising and increasing dependency on unsustainable consumption patterns through addictive products and services)

Unsustainable governance

- 7. **Complex opaque global value chain** (e.g. dependent on global arbitrage between rich and poor nations that allow the developed world to access foods and products artificially cheaply, with high impact of global transportation; lack of transparency)
- 8. **Short-term shareholder not stakeholder value** (optimising profit and economic gain over balancing with stakeholder value)
- 9. *Financing and supporting unsustainable practices* (Investments and financial services' support for other unsustainable business models; supporting tax avoidance ...)

"[T]his illustrates that tackling these core [unsustainable business models] largely requires moving beyond the [sustainable business models] archetypes of efficiency, net-zero and circularity that are the current focus across industry, to embrace the more 'strongly sustainable' archetypes of stewardship, inclusive value creation, and repurposing for society and environment."



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3.3 Promote repair. (We want to particularly emphasise this aspect.)

An example for incentives is the repair voucher of the city of Vienna or reduced taxes for repair in Sweden.

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# 3.4 Consider a policy mix and address all relevant actors. Focus on "big points" not on "peanuts".

Christa Liedtke (Director, Sustainable Production and Consumption, Wuppertal Institute/Folkwang University of Arts, Industrial Design, Germany) summarises:

"<u>The charge to design for a better world cannot be led by designers alone.</u> They will need support from a broad coalition of actors:

companies, consumers, science and policymakers.

• <u>Policymakers: they must set a reliable framework and incentives for sustainable actions in production and consumption</u>; reward sustainable and resource-efficient activities and product developments; impose taxes on or remove non-sustainable products from the market; and provide information on the sustainability of products. Policies must promote consumer protection, research, design and education for sustainability, create actor and user-integrated innovation spaces for the development of sustainable business models (Living Labs) – and evidently be sustainable themselves."



# 3.5 Enable public procurement regulations that include circularity and sustainability aspects as a clear criterion.

"Every year, over 250,000 public authorities in the EU spend around <u>14 % of GDP</u> on the purchase of services, works and supplies. Therefore, Green Public Procurement (GPP) has a key role in delivering a Circular Economy (CE) in Europe."



Examples of circular criteria in calls for tender:

- Long guarantee
- Service agreement
- Guidance for correct use
- The need for easy maintenance



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- The use of non-toxic chemicals are presented and documentation/ verification
- Recycled materials in products or packaging
- Multi-functionality
- A description of circular processes
- System for quality control



#### 3.6 Enable disruptive solutions.

Use "windows of opportunities". For instance, use the chance of the corona crisis not to reimplement old linear business models. Phase out subsidies for non-sustainable solutions

> A Finnish research group concluded:

"We suggest, based on this review, that disruption which potentially accelerates sustainability transitions can be stimulated with coordinated activities in multiple dimensions such as:

- <u>Encouraging and allowing new types of business models and markets</u> to emerge, linking to changes in regulation and policy;
- <u>Removing policy and regulatory barriers for new high-tech and low-tech</u> <u>solutions, and encouraging or rewarding practices</u> that are more sustainable and socially just;
- <u>Allowing new actors and networks to become part</u> of how, e.g. food or energy, is provided, and distributing benefits more broadly;
- <u>Encouraging the wider distribution of power and ownership of resources and</u> <u>infrastructure</u>; and
- <u>Thinking of ways to disrupt behaviour and practices by nudging or rewarding</u> and working on removing existing negative con-notations associated with certain low-tech practice



3.7 Think of the next generations of designers and the role design should play. Encourage interdisciplinary learning and projects. Design-relevant disciplines need to consider all different dimensions of sustainability: ecological, economical, and social/cultural.

*"Circular design thinking- and development should be implemented throughout all of European policies and sectors.* 

1. Starting with education in schools & universities.

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- 2. Offering a lifelong learning covering all sectors, including policymakers.
- 3. Continuously adding high level sustainable development for all professionals and business types."



#### 3.8 Encourage sufficiency.

"Sufficiency refers to absolute environmental limits and the focus is on an <u>absolute</u> reduction of consumption, emissions and material use."

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Spengler defines sufficiency as:

"reduction of demand or use of goods and services with high environmental impacts in order to achieve per-capita consumption levels that ensure emissions and resource use to stay within the environmental carrying capacity."

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In the context of sustainable business models, Bocken and Short ask:

"[L]ooking at the bigger picture, businesses and policymakers need to be asking themselves, do we really need a product or service for the well-being of humanity and the planet? Even if it is beneficial, could we manage with less, or is there a better way of delivering it? The recent COVID-19 pandemic has shown that the developed world can manage with substantially less consumption than we might have previously considered necessary, in terms of shopping and travel and commuting for example."

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Overview of sufficiency policies suggested in the literature can be found in table 9 (page 240 ff) in Spengler's PhD thesis "Sufficiency as Policy"



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#### 4. CREATE SUPPORTING SCHEMES FOR CIRCULAR DESIGN

Develop supporting schemes / incentives that allow bringing circular design into practice.

**4.1 Support advisory and methodological design support to enterprises and organistions.** A voucher system (e.g. half of EcoDesign Sprint costs are paid by a public body) could reduce the barrier to initiate first steps: auditing and redesigning own processes and offers.

A recent example (but without circular criteria) is offered by the design vouchers in Latvia:

"On May 18, 2020, the Latvian Investment and Development Agency (LIAA) opened an application process for their new support measure "<u>Design Voucher</u>". Support will be provided to companies that develop a new product or technology and need the services of a designer to develop a new product, process or strategy for innovation in the company."



4.2 Countercheck every innovation funded project for its circular potential – make circularity a clear KPI.

4.3 Enable innovators and frontrunners gain access to areas for piloting and experimentation.

One example is the "Future City Lab Stuttgart" in Germany funded by the Ministry of Science, Research and Art Baden-Württemberg and additionally funded by the German Environment Agency:

"What do people in the Stuttgart region want the mobility system to look like in the future? What are their visions, ideas and potential contributions to the development of a sustainable mobility culture? The real-world laboratory creates a platform for new approaches and partnerships to promote a sustainable mobility culture."



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# 4.4 Support competitions for circular design. All state funded design competitions for products and services should at least consider circularity / sustainability criteria.

One example is the German Ecodesign Award, including a criteria matrix and a profound database of nominees and winners:

"The German Ecodesign Award recognises sustainable products, services and concepts which are outstanding in their design. Since 2012, the award has been granted annually by the German Ministry for the Environment and the German Environment Agency in cooperation with the International Design Center Berlin."



4.5 Support incubators for circular design projects and start-ups.

The City of Helsinki and Aalto University agreed to establish a new incubator Urban <u>Tech Helsinki for clean and sustainable urban solutions solving</u> the challenges faced by modern cities (clean energy, mobility, sustainable construction, the circular economy, waste management and urban food production).

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One inspirational regional example from Poland not for circular design but for social innovation is the "Malopolska Incubator for Social Innovation"

"<u>Malopolska Incubator for Social Innovation</u> is a funding space for bottom-up, widely-consulted and fully-supported innovations in the field of care services for dependents: elderly and disabled. We use everyday non-standard ways and practices unprecedented in local government administration: <u>Design Thinking</u>, creating open-sourced products, bureaucracy reduce, financing 100% of costs. Incubator is implemented by Regional Center for Social Policy in Krakow."



4.6 Trigger tools and approaches that enable circular designed solutions.

4.7 Support cooperation structures and networks that support designers, companies and the public to work more systematically on circular designed solutions. Allow for a reliable long-term commitment.



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#### **5. COMMUNICATE BENEFITS**

Communicate convincingly the opportunities and benefits of transition to a circular economy / business models / society and the role of circular design.

5.1 Share promotional media (e.g. videos) with policymakers and celebrities to promote the transition. Have ambassadors of circular design.

5.2 Communicate important indicators to the public (to measure and prove success).

The 17 SDGs are one approach for systematic reporting even on local level, such as in the Finnish city Turku:

"Turku is one of the first cities in Europe that have carried out a <u>Voluntary Local</u> <u>Review (VLR) to evaluate their work towards achieving the SDGs on a local level</u>. VLRs are the subnational equivalent to Voluntary National Reviews (VNRs) and can be used by local authorities to evaluate their work towards achieving the SDGs."



More than 100 cities worldwide are already participating in the U4SSC (<u>United 4</u> <u>Smart Sustainable Cities network</u>) KPIs Project (92 KPIs).



Streamlining policy measures is, however, a significant challenge, not only because different policy actors are responsible for different stages in a product's life-cycle, but also because it is difficult to predict all the possible impacts of a policy before it is implemented. This highlights the <u>need to use a systemic monitoring framework allowing the identification of systemic impacts of policy action, and appropriate adaptations.</u>"



## 5.3 Transfer learnings, e.g. good practice examples. Show positive examples / convincing and inspiring projects. Demonstrate lessons learnt.

> SustaiNordic is one example where policy and design are interconnected.

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"The aim of the [SustaiNordic] network is to <u>collect and spread</u> Nordic<u>examples of</u> <u>best practice in sustainable production and consumption internationally</u>, and to stimulate the development of national policies in the field."

**5.4 A clear terminology understood across fields is a basis for a common understanding** (e.g. the 17 UN Sustainable Development Goals are clearly understood).



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## FURTHER RECOMMENDED READINGS

#### 1. SustaiNordic's Manifesto

SustaiNordic's "starting point is a joint Manifesto with twelve underlying subgoals. <u>The</u> <u>Manifesto has interpreted [Sustainable Development] Goal 12 into more concrete</u> points of action which resonate with Nordic values."



#### 2. NCDP's study 'Collaboration and Innovation in the Northern Dimension Countries'

"[This study] was carried out within the framework of an EU-funded study project 'Cross-sectoral cooperation and innovation within Creative and Cultural Industries - practices, opportunities and policies within the area of the Northern Dimension Partnership on Culture'. [...] The results of the project should be of interest to policy makers [...] to trigger new policy improvements and cross-innovation activities in the wider Northern Dimension innovation ecosystem."



#### 3. Design for policy toolkit - PROMPT

"The Design for Policy toolkit PROMPT is targeted toward policymakers who wish to identify where design can add value to the policy cycle process by enhancing user and citizen participation. The majority of the design tools included in the resource are common qualitative research and design methods and follow a gradual shift in emphasis from data-centred policy to people-powered policy, according to the publishers.

PROMPT has been collaboratively developed by PDR - International Design and Research Centre in co-design workshops involving civil servants from the UK, Europe and around the world. The resource includes a series of curated tools as well as objectives and instructions for their use."



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4. Recommendations to national policy-makers on Circular Public Procurement

Circular Public Procurement (CircularPP) is a 3-year project (2017–2020) supported by the Interreg Baltic Sea Region programme. CircularPP has published Recommendations to national policy-makers on circular public procurement. For example, local pilots of procurement of circular products and solutions should be encouraged, as municipalities play an important role in implementing circular economy activities and can promote the use of circular criteria.

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#### 5. Circular Design: Learning for Innovative Design for Sustainability – Policy Brief

This was a European project funded by Erasmus+ project within the social business and the educational innovation field.

"<u>Circular design thinking and development should be implemented throughout all of</u> <u>European policies and sectors</u>:

1. Starting with <u>education</u> in schools and universities.

2. Offering a lifelong learning covering all sectors, including policy makers.

3. Continuously adding high level sustainable development for all professionals and business types."

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6. Sustainable Prosperity: A Policy Ideas Database for Sustainable Prosperity

230 policy ideas to inspire implementation

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#### 7. Bits & Bäume – 11 Demands

Bits & Bäume is a Movement for Digitalisation and Sustainability and originated in Berlin from a conference in 2018.

*"What role does sustainability play for stable tech communities? Which ecological opportunities do digital applications offer for climate and resource protection? What* 



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types of digitalisation are opposed or even counterproductive to these goals? <u>How can</u> the digital society be democratic and just while peacefully preserving the basis of our lives on this planet?"



#### 8. Ten Principles to Build Back Better

"In this briefing paper, we outline a set of ten principles for "building back better" toward a wellbeing economy. We showcase examples of inspiring actions around the world that are moving us towards a wellbeing economy, along with examples of actions that are moving us away from this vision."



#### 9. The Circular Economy and Product Policy

A joint research project by the Finnish Environment Institute, the University of Eastern Finland and Vrije Universiteit Brussel.

"There is an urgent need for research data and assessments on various product policy instruments. Which policy instruments would best promote a sustainable product policy at EU level? How should the instruments be designed and implemented? In order to respond to these questions and to address information gaps in the product policy instruments, we launched this project under the name Policy Instruments for Circular Product Policy."

"The multidisciplinary project identified and examined in detail four areas of product policy in the rapidly evolving regulatory environment of the European Union:

1) the Ecodesign Directive,

2) extended producer responsibility (EPR),

3) product service systems (PSSs),

and 4) environmental product claims."



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### INTERESTING "NEGATIVE" NUMBERS – A COUNTDOWN

## Factor 10 / X: "Since western style wealth, generated at present for less than 20 % people of the world, consumes in excess of 80 % of the natural resources disturbed and harvested globally, the "rich of this world" will have to invent ways to generate their wealth with some 10 % (or a factor of 10 less) of their present 10 consumption in order to let the "poorer" nations claim their fair share of resources - and still halve the world-wide total flow of natural resources." $\overline{\mathbf{A}}$ a) Today (2020), not even **9) per cent** of the resources and materials in the global economy are reused or recycled. $\overline{}$ 9 b) "From 120 German higher education institutions only 9% offer courses and solely 2% offer degree programs that focus on Ecodesign or sustainable design." $\langle \rangle$ "We show that during the last century, global materials use increased 8-fold. [...] In particular, the period after WWII was characterized by rapid physical growth, driven by both population and economic growth. Within this period there was a shift from the dominance of renewable biomass towards mineral materials. Materials use increased at a slower pace than the global economy, 8 but faster than world population. As a consequence, material intensity (i.e. the amount of materials required per unit of GDP) declined, while materials use per capita doubled from 4.6 to 10.3 t/cap/yr." $\sqrt{}$ "Cities have great economic weight, generating around 70% of global GDP (The United Nations Conference on Housing and Sustainable Urban Development, 2016). Thus they also have significant ecological impacts: cities consume about 70% of global resources and of all energy produced, emit 70% 7 of all greenhouse gases (European Investment Bank, 2018) and generate about 70% of global waste (The United Nations Conference on Housing and Sustainable Urban Development, 2016)" $\langle \rangle$







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#### Earth Overshoot Day...

"On **August 1** [2018], humanity will have used nature's resource budget for the entire year, according to Global Footprint Network, an international research organization that has pioneered the Ecological Footprint resource accounting metric. The Ecological Footprint adds up all of people's competing demands for productive areas, including for food, timber, fibers, carbon sequestration, and accommodation of infrastructure. Currently, carbon emissions make up 60 percent of humanity's Ecological Footprint."

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## **INTERESTING "POSITIVE" NUMBERS – A COUNTUP**

"Finland was the **first country** in the world to launch a road map to a circular <u>economy in 2016</u> facilitated by Sitra and in co-operation with all relevant ministries, the business sector and other key stakeholders."

"Although the concept of the circular economy is widely used by academics and practitioners, there is little agreement regarding what it means. One of the most used definitions was coined by the Ellen Macarthur Foundation and is represented in the now-famous <u>'butterfly diagram'</u>. In this visualisation, <u>the</u> <u>circular economy is divided into **two cycles**, a biological cycle and a technical <u>cycle</u>, both of which are comprised of actors and activities. [...] This diagram is accompanied by three principles that the foundation coined as the circular economy principles. First, the preservation and enhancement of natural capital, second, the longer circulation of products and materials in both cycles, and third, designing out waste."</u>

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#### Applications for the New European Bauhaus Prizes 2021:

"We are very happy to announce that <u>we have received an overwhelming</u> <u>number of applications for the first edition of the New European Bauhaus</u> <u>Prizes!</u> From 23 April to 1 June applicants from all EU Member States and beyond put **more than 2 000 projects and concepts** forward."

Source: New European Bauhaus Newsletter - 10/06/2021

#### Triade to act climate-neutrally:

- (1) Reduce your footprint.
- (2) Enlarge your handprint.
- (3) Compensate the rest.

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Brezet defined four levels of design innovation for sustainability.

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- (1) product improvement
- (2) product redesign
- (3) function innovation
- (4) system innovation
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- in recycling and reuse value chains;
- (7) support for resource and information exchange platforms;

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#### (8) and a ban on the incineration of recyclable waste." $\nabla$ Around 90 per cent of respondents are in favour of a rapid and at the same time socially acceptable transformation to a sustainable economy. (2020) 9 $\nabla$ 10 R's: Refuse, Reduce, Resell/Reuse, Repair, Refurbish, Remanufacture, Repurpose, Recycle, Recover, Remine 10 $\mathbf{a}$

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